

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 SS-15 IO-13 OIC-04 ACDA-19 NSC-10

CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-03 RSC-01

PRS-01 USIA-15 TRSE-00 MBFR-03 SAJ-01 DODE-00 RSR-01

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FM USMISSION NATO

TO SECSTATE WASHDC 1106

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 3734

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE - PRINCIPLES GUIDING RELATIONS AMONG PARTICIPANTS

REF: USNATO 3692

1. SUMMARY: IN FURTHER SENIOR POLADS DISCUSSION AUGUST 6 OF FRENCH DRAFT DECLARATION, COMMITTEE REVIEWED CHANGES PREVIOUSLY PROPOSED IN FRENCH TEXT (REFTL) AND ADDITIONAL CHANGES WERE PROPOSED. TURKISH REP INDICATED ANKARA'S CONCERN OVER WHETHER FRENCH WERE WILLING TO ACCOMMODATE VIEWS OF OTHER ALLIES IN MODIFYING TEXT. NEXT DISCUSSION AUGUST 20. ACTION REQUESTED: AT AUGUST 20 MEETING, WE PROPOSE TO SUPPORT CANADIANS IN OBJECTIONS TO DISTINCTION BETWEEN EUROPE AND NORTH AMERICA IN PREAMBULAR PARA TWO AND TO JOIN CANADIANS IN EXPRESSING PREFERENCE FOR TREATMENT OF SELF-DETERMINATION IN NATO DRAFT. FOR SAME MEETING, WE WOULD WELCOME DEPARTMENT'S COMMENTS ON TEXTS PROPOSED BY TURKS FOR OPERATIVE PARAS FIVE AND EIGHT. END SUMMARY.

2. IN GENERAL STATEMENTS, TURKISH AND CANADIAN REPS RAISED QUESTION OF WHETHER OBJECT OF SPC'S DISCUSSION WAS TO REACH AGREED NATO TEXT ON BASIS FRENCH DRAFT. THIS WOULD DEPEND, THEY NOTED, ON WILLINGNESS OF FRENCH TO ACCOMMODATE POINTS OF PARTICULAR INTEREST TO OTHER ALLIES. FRENCH REP SKIRTED ISSUE BY REAFFIRMING THAT CONFIDENTIAL

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FRENCH VIEWED PAPER AS NATIONAL CONTRIBUTION BUT WERE INTERESTED IN COMMENTS OF OTHER ALLIES. BELGIAN AND UK REPS STRONGLY RESISTED FRENCH INTERPRETATION, ARGUING THAT THEY SAW FRENCH PAPER AS BASIS FOR ALLIED EFFORT TO REACH CONSENSUS ON DRAFT TEXT

AND NOT SIMPLY NATIONAL PAPER. CHAIRMAN SUGGESTED THAT ISSUE WAS ONE OF FORM, RATHER THAN SUBSTANCE, AND THAT WHILE PAPER WOULD BE PRESENTED IN GENEVA BY FRENCH, IT WOULD HOPEFULLY ALSO REPRESENT VIEWS OF OTHER ALLIES. (COMMENT: THIS IMPORTANT ISSUE REMAINS TO BE SETTLED, AND BASIC FRENCH POSITION WILL BECOME CLEAR ONLY WHEN QUAI RESPONDS TO CHANGES PROPOSED BY OTHER ALLIES. HOWEVER, OTHER DELS WERE ENCOURAGED BY FRENCH REP'S STATEMENT THAT WHILE PARIS WAS STRONGLY ATTACHED TO BASIC PRESENTATIONAL METHOD USED IN TEXT, FRENCH WERE PREPARED GO AS FAR AS POSSIBLE IN ACCOMMODATING POSITIONS OF OTHER ALLIES. HE DID NOT RPT NOT RULE OUT THAT "SMALL POINTS OF DIVERGENCE" MIGHT REMAIN AFTER COMPLETION OF ALLIED WORK BUT SUGGESTED THAT THIS MIGHT BE ALL TO THE GOOD FOR RELATIONS WITH NEUTRALS. END COMMENT).

3. TURNING TO TEXT, DELEGATIONS HAD FOLLOWING SPECIFIC COMMENTS ON FRENCH TEXT (USNATO 3215) AS AMENDED USNATO 3593):

- A) TITLE - UK REP, SUPPORTED BY U.S. REP AND OTHERS, PROPOSED THAT WORD "GOVERNING" BE REPLACED BY "GUIDING." FRENCH REP SAID HE WOULD ASK WHETHER PARIS COULD ACCEPT USING WORD "REGISSANT" IN FRENCH AND "GUIDING" IN ENGLISH;
- B) FIRST PREAMBULAR PARA - NO COMMENTS;
- C) SECOND PREAMBULAR PARA - CANADIAN REP SAID OTTAWA OBJECTED "VERY STRONGLY" TO FORMULATION "OF THAT CONTINENT AND BETWEEN ALL THE COUNTRIES." HE WAS SUPPORTED BY UK AND BELGIAN REPS;
- D) THIRD, FOURTH AND FIFTH PREAMBULAR PARAS - NO COMMENTS;
- E) SIXTH PREAMBULAR PARA - PORTUGUESE REP, ON PERSONAL BASIS, SAID HE BELIEVED LISBON WOULD OBJECT TO MENTIONING "UNITED NATIONS CHARTER" MORE THAN ONCE;
- F) SEVENTH PREAMBULAR PARA - CANADIAN, UK, AND NETHERLANDS REPS ASKED FOR ADDITION OF LANGUAGE WHICH WOULD MAKE IT CLEAR THAT LIST OF PRINCIPLES BELOW WAS NOT EXCLUSIVE. THESE DELS ALSO SAID THEY FOUND EXPRESSION "NOTING THEIR IDENTITY OF VIEWS" AT OPENING OF PARA TOO STRONG. UK REP SUGGESTED SUBSTITUTING "CONFIRMING THEIR COMMON CONCEPTION." FRENCH REP EXPLAINED USE OF TERM "IDENTITY OF VIEWS" AS EFFORT TO PREVENT SOVIETS FROM GIVING THEIR OWN, TENDENTIOUS INTERPRETATION TO CERTAIN PRINCIPLES.
- G) OPERATIVE SECTION. IN GENERAL COMMENT, UK REP SAID HE CONFIDENTIAL

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BELIEVED ENGLISH TEXT SHOULD USE FUTURE TENSE WITH EXCEPTION OF PARAS THREE (FRONTIERS) AND EIGHT (OBLIGATIONS UNDER INTERNATIONAL LAW). FRENCH REP SAID HE BELIEVED USE OF PRESENT TENSE IN FRENCH DID NOT HAVE SAME MEANING AS IN ENGLISH BUT AGREED CHECK WITH PARIS.

- H) FIRST OPERATIVE PARA - NO COMMENTS (SEE PARA 4 REFTTEL).
- I) SECOND OPERATIVE PARA - UK AND CANADIAN REPS SUGGESTED THAT WORDS "TO RENOUNCE THE FULL EXERCISE OF ITS SOVEREIGNTY" IN SECOND PART OF PARA WOULD BE BETTER WORDED AS "TO INHIBIT (ANY STATE) FROM THE FULL EXERCISE OF ITS SOVEREIGNTY."
- J) THIRD OPERATIVE PARA - UK REP SUGGESTED DROPPING ADJECTIVE "PRESENT" MODIFYING "FRONTIERS";
- K) FOURTH OPERATIVE PARA - NO COMMENTS;

L) FIFTH OPERATIVE PARA - ON FIRST SENTENCE, UK REP SUGGESTED THAT ADJECTIVES "INTERNAL AND EXTERNAL" MODIFYING "AFFAIRS" BE DROPPED AND THAT TREATMENT OF NATIONAL COMPETENCE IN FRENCH-LANGUAGE TEXT BE BROUGHT INTO LINE WITH FRIENDLY RELATIONS DECLARATION "AFFAIRES QUI RELEVANT A LA COMPETANCE NATIONALE..." TURKISH REP PROPOSED FOLLOWING TEXT, WHICH HE SAID WAS PRO-VISIONALLY APPROVED IN ANKARA, AS SUBSTITUTE FOR FRENCH WORDING: "EACH STATE WILL NOT SUBJECT ANY OTHER STATE TO INTERVENTION IN ITS INTERNAL AFFAIRS AND WILL IN PARTICULAR ABSTAIN FROM ORGANIZING, ASSISTING, INSTIGATING, ENCOURAGING OR TOLERATING SUBVERSIVE OR TERRORIST ARMED ACTIVITIES AIMED AT OVERTHROWING THE REGIME OF ANOTHER STATE AND FROM INTERVENING IN THE INTERNAL CONFLICTS OF ANOTHER STATE." THERE WERE NO IMMEDIATE REACTIONS TO TURKISH PROPOSAL.

M) SIXTH OPERATIVE PARA - END OF PARA WAS REVISED TO READ "AN EARLY AND JUST SETTLEMENT BASED ON INTERNATIONAL LAW";

N) SEVENTH OPERATIVE PARA - NO COMMENTS;

O) EIGHT OPERATIVE PARA - VARIETY OF VIEWS WERE EXPRESSED ON PARA EIGHT, ON WHICH CHAIRMAN PREDICTED ALLIES WOULD HAVE

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 3734

MOST DIFFICULTY REACHING AGREEMENT. CANADIAN REP SAID OTTAWA BELIEVED FRENCH TEXT "GAVE THE SOVIETS THE BREZHNEV DOCTRINE ON A SILVER PLATTER" BY EXPLICITLY RECOGNIZING ALL OF THE USSR'S BILATERAL TREATIES WITH OTHER WARSAW PACT STATES. FRENCH REP DID NOT REACT. TURKISH REP PROPOSED FOLLOWING LANGUAGE AS SUBSTITUTE: "EACH STATE, IN EXERCISING ITS SOVERIEGN RIGHTS, WILL FULFILL IN GOOD FAITH ITS OBLIGATIONS RESULTING FROM TREATIES AND OTHER BINDING INTERNATIONAL DOCUMENTS AND WILL RESPECT FULLY IN ITS RELATIONS WITH OTHER STATES THE RULES AND PRINCIPLES OF INTERNATIONAL LAW."

P) OPERATIVE PARA NINE - CANADIAN REP RECALLED OTTAWA'S PROBLEMS WITH TREATMENT OF SELF-DETERMINATION AND ASKED THAT

SECOND SENTENCE BE DROPPED;

Q) OPERATIVE PARA TEN - UK REP NOTED CIRCULATION OF "EXPLANATORY" PAPER ON HUMAN RIGHTS (TEXT USNATO 3707) AND REPEATED SUGGESTION MADE AT PREVIOUS MEETING THAT PARTS OF PROPOSED TEXT IN UK PAPER BE ADDED TO PARA 10 OF FRENCH DRAFT. NETHERLANDS REP SAID THE HAGUE WISHED TO HAVE ALL OF PROPOSED TEXT IN UK PAPER ADDED TO FRENCH TEXT;

R) OPERATIVE PARA 11 - CANADIAN REP SUGGESTED THAT WORD "NORMALIZATION" BE REPLACED BY "IMPROVEMENT," ARGUING THAT PARA APPLIED TO RELATIONS AMONG NATO ALLIES AND NEUTRALS AS WELL AS EAST-WEST RELATIONS.

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4. THERE WERE NO COMMENTS ON OPERATIVE PARAS 12-15. I.S.IS EXPECTED ISSUE ENGLISH TEXT SHORTLY AND WE WILL SEND IT TO WASHINGTON.

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